आर के खरे IA&AS



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उप महालेखाकार (राज्य राजस्व प्राप्ति) कार्यालय, प्रधान महालेखाकार (लेखापरीक्षा), बिहार वीरचन्द पटेल मार्ग, पटना-800 001

Deputy Accountant General (State Receipt Audit) Office of the Principal Accountant General (Audit), Bihar

Birchand Patel Marg, Patna-800 001

दिनांक/Date: 28-02-2017

में, निरीक्षण प्रतिवेदन संख्या रेवेन्यू सेक्टर (मु०) 🙎 🗘 🖂 २०१६—१७ के कंडिका रांख्या 🛄 🗚 2, 3(A), 4(A), 4(B), 6, 7(A), 8. Lo. में उठाई गई आपत्तियों पर आधारित तथ्यों की विवरणी संलग्न कर रहा हूँ। इस कंडिका को भारत के नियंत्रक-महालेखापरीक्षक का 31 मार्च 2017 को समाप्त होने वाले वर्ष के प्रतिवेदन(राजस्व प्राप्तियाँ), बिहार सरकार में सम्मिलित किया जाना प्रस्तावित है।

अतः आपसे अनुरोध है कि अपना मंतव्य छः सप्ताह के अंदर इस कार्यालय को अवश्य भेजों। उत्तर प्राप्त न होने की स्थिति में यह समझा जाएगा ि आपको कंडिका भें उठाई गई आपत्ति स्वीकार है।

कृपया पत्र प्राप्ति की सूचना दें।

अनुलग्नकः तथ्यों की विवरणी।

श्रीमती स्जाता चतुर्वेदी, भा०प्र०से० प्रधान सचिव, परिवहन विभाग, बिहार सरकार विश्वेश्वरैया भवन, पटना। पिन - 800015

फैक्स./Fax: 0612-223 6223

Non realisation of One Time Tax from Tractors (commercial): ₹ 71.58 lakh

Under Section 7 (8) of Bihar Motor vehicles Taxation Act, 1994 as amended by Finance Act, 2010 One Time Tax for the life time shall be levied on tractors used or kept for use of other than agricultural purpose at the rate of one per cent of the cost of the vehicle excluding value added tax.

Under Section 7 (8) (a) of Bihar Motor vehicles Taxation Act, 1994 as amended by Finance Act, 2013 One Time Tax for the life time of the vehicle shall be levied on tractors used or kept for use for other than agricultural purpose at the rate of two per cent of the cost of the vehicle excluding value added tax w.e.f 01-04-2013.

Further the rate was revised vide Bihar Finance Act 15 of 2014 issued on 19-09-2014 to 4.5%.

Further, non-payment of tax within due date attracts penalty ranging between 25 and 200 per cent of the tax due under Section 23 ibid read with Rule 4 (2) of Bihar Motor Vehicle Taxation (BMVT) Rule 1994.

During scrutiny of owner and road tax table of 'VAHAN' database in respect of tractors (commercial) of the office of the District Transport Officer, Patna for the period of account November 2015 to October 2016 we found (December 2016) that 2196 tractors (all checked) were registered between November 2015 and October 2016. Out of which, 117 were defaulter in which owners of tractors did not pay the One Time Tax at the prescribed rate, and the concerned District Transport Officer also did not initiate any action to realise the outstanding dues. This omission resulted in non realisation of One Time tax ₹ 71,58,240.00 including penalty.

On being pointed out in audit, the District Transport Officer, Patna stated (January 2017) that demand notice would be issued and defaulter would be noticed and the amount would be recovered as per law. Further reply was awaited (January 2017).

This S O F is based on Para No-1(A) of IR No-220/2016-17 issued vide this office letter No.570-572 dated 03-02-2017.

Non- realisation of Motor Vehicle Tax: ₹ 47.75 lakh

Under Section 5 and 9 of Bihar Motor Vehicles Taxation (BMVT) Act, 1994 and Rules framed there under, taxes of motor vehicle other than personalised vehicles is payable annually or quarterly within 15 days from the commencement of the year or quarter as the case may be.

Further, a new Section 6(A) has been inserted as per Bihar Motor Vehicles Taxation (BMVT) (Amendment) Act, 2016 that every vehicle liable to pay tax under this Act, other than a vehicle liable to One Time Tax in accordance with the provisions of Sub-Section (1) of Section (7), at the rate of one per cent of the annual tax payable under this Act on such vehicle shall be levied and collected as road safety cess. Provided, that the said cess shall not be levied more than once during the validity of a license. Further, where any person liable to pay the cess levied under sub-section (1) fails to pay such cess within the time prescribed under sub-section (3), such person shall, in addition to the cess, pay by way of fine, an amount equal to two and a half per cent of the cess due for every month, or part thereof, of default.

Under Section 11of Bihar Motor Vehicles Taxation (BMVT) Act, 1994 the taxing officer shall grant a receipt and tax token in the prescribed form in the prescribed manner to every person who pays motor vehicle tax or additional motor vehicles tax.

Further, under Section 20, ibid, no motor vehicle shall be used or kept for use within the state unless the valid tax token issued under Section 11 in respect of the said vehicle has been obtained and such token is displayed on the vehicle in the prescribed manner.

Further, under Section 23 of the Act, *ibid* read with Rule 4(2) of the Bihar Motor vehicles Taxation (BMVT) Rules, 1994, delay in payment of tax beyond 15 days attracts penalty from 25 percent to twice of the amount of tax due. Under Section 22 of the BMVT Act, if the tax or penalty or both has not been paid in accordance with the provisions of the Act, an officer not below the rank of Inspector of Motor Vehicles or any other officer specially authorised by the State Transport Commissioner, may seize the motor vehicles and detain it till the payment of tax.

During scrutiny of registration data and tax clearance table of 'VAHAN' database of the office of the District Transport Officer, Patna for the period of account November 2015 to October 2016 we found (December 2016) that out of 254 commercial transport vehicles (all checked), owners of 116 transport vehicle did not pay tax pertaining to the period between October 2013 and September 2016. The concerned District Transport Officer did not issue demand notices against defaulting vehicle owners.

Thus, due to non-observance of the provisions of the Act and Rules, *ibid* taxes of ₹ 47,74,631.00 including penalty remained un-realised.

On being pointed out in audit, District Transport Officer, Patna stated (January 2017) that demand notice would be issued. Further reply was awaited (January 2017).

This S O F is based on Para No-2 of IR No-220/2016-17 issued vide this office letter No.570-572 dated 03-02-2017.

Non/short realisation of One Time Tax from taxi/cabs: ₹ 17.21 lakh

Section 5 of Bihar Motor Vehicles Taxation Act, 1994 levies a tax payable by every owner by (of) a registered motor vehicle on specified rates. As per Bihar Finance Act 2013 (effective from 1st April 2013) One Time Tax at the rate of 5 per cent of the vehicle cost excluding VAT shall be levied at the time of registration for a period of 15 years for taxi/maxi cab/motor cab. Further the rate was again revised vide Bihar Finance Act 15 of 2014 effective from 19-09-2014, One Time Tax at the rate of 7 per cent shall be levied at the time of registration for a period of 15 years for taxi/maxi cabs/motor cab.

Further delay in payment of tax beyond 15 days attracts penalty from 25 percent to twice of the amount of tax due as per the provisions of Section 23 ibid read with Rule 4(2) of Bihar Motor Vehicles Taxation Rule, 1994.

During scrutiny of registration data of 'VAHAN' database in respect of taxi/cabs (commercial) of the office of the District Transport Officer, Patna for the period of account November 2015 to October 2016 we found (December 2016) that 590 taxi/cabs (all checked) were registered between October 2015 and October 2016, out of which 12 owners of taxi/cabs did not deposit/short deposit their prescribed One Time Tax at the prescribed rate which was against the provision. The concerned Taxing Officer did not initiate any action towards levy and realisation of One Time Tax and penalty. Demand notices were also not issued. This omission resulted in non/short realisation of One Time Tax ₹ 17,21,118.00 including penalty.

On being pointed out in audit, the District Transport Officer, Patna stated (January 2017) that demand notice would be issued and defaulters would be noticed and demand amount would be recovered as per law. Further reply was awaited (January 2017).

This SOF is based on Para No-3(A) of IR No-220/2016-17 issued vide this office letter No.570-572 dated 03-02-2017.

Non levy and collection of road safety cess on issue of licenses of vehicles: ₹ 17.39 lakh

As per The Bihar Motor Vehicles Taxation (Amendment) Act, 2016 effective w.e.f. 16-08-2016, every vehicle liable to pay One Time Tax in accordance with the provisions of sub-Section (1) of Section (7), a road safety cess at the rate of one per cent of the value of such vehicle shall be levied and collected. Provided that the said cess shall not be levied more than once during the validity of a license. Further, where any person liable to pay the cess levied under sub-section (1) fails to pay such cess within the time prescribed under sub-section (3), such person shall, in addition to the cess, pay by way of fine, an amount equal to two and a half per cent of the cess due for every month, or part thereof, of default.

Road safety cess shall be levied and collected on licenses at the following rates as

per Schedule IV:-

SI	Class of licensee	Amount of
No		cess in rupees
1	Learners License	50
2	License for Two wheelers, whether with or without gear	100
3	License for Light Motor Vehicle License-Non Transport	150
4	License for Motor Vehicle License-Transport	200
5	License for Medium and Heavy Motor Vehicles	500

During scrutiny of learner's license and driving license of the office of the District Transport Officer, Patna for the period of account November 2015 to October 2016 we found (December 2016) that 9347 licenses (New driving licenses/renewal/learner's license/professional licenses of Two wheelers, Light Motor Vehicles, Personal vehicles and Commercial vehicles) were issued between 16-08-2016 and 30-09-2016 (all checked) to the applicants. The prescribed fee at the prescribed rate were levied and collected from these vehicles. But road safety cess which was also leviable w.e.f. 16-08-2016 on issue of licenses to the applicant were not levied and collected from these licensees as per the said notification. The concerned District Transport Officer and not initiate any action toward levy and collection of this cess from the license holders as per provision of the Act.

Thus, due to non-observance of the provisions of the Act, road safety cess of ₹ 17,39,150.00 remained un-realised.

On being pointed out in audit, District Transport Officer, Patna stated (January 2017) that the matter would be examined and action would be taken accordingly. Further reply was awaited (January 2017).

This S O F is based on Para No-4(A) of IR No-220/2016-17 issued vide this office letter No.570-572 dated 03-02-2017.

Non levy and collection of road safety cess on vehicles: ₹ 8.22 lakh

As per The Bihar Motor Vehicles Taxation (Amendment) Act, 2016 effective w.e.f. 16-08-2016, every vehicle liable to pay One Time Tax in accordance with the provisions of sub-Section (1) of Section (7), a road safety cess at the rate of one per cent of the value of such vehicle shall be levied and collected. Provided that the said cess shall not be levied more than once during the validity of a license. Further, where any person liable to pay the cess levied under sub-section (1) fails to pay such cess within the time prescribed under sub-section (3), such person shall, in addition to the cess, pay by way of fine, an amount equal to two and a half per cent of the cess due for every month, or part thereof, of default.

During scrutiny of registration table and tax clearance table of 'VAHAN' database of the office of the District Transport Officer, Patna for the period of account November 2015 to October 2016 we found (December 2016) that 639 (Light Motor Vehicle-100 and Motor cycle-539) vehicles were registered between 22-08-2016 and 07-09-2016 (all checked). The One Time Tax at the prescribed rate were levied and collected from these vehicles. But road safety cess which was also leviable w.e.f. 16-08-2016 at the rate of one per cent of the cost of the vehicles were not levied and collected from these vehicles as per the said notification. Due to non collection of such cess, owners of these vehicles were also liable to pay fine at the rate of two and a half per cent as per said provision. The concerned District Transport Officer did not initiate any action toward levy and collection of this cess from the owners of these vehicles as per provision of the Act.

Thus, due to non-observance of the provisions of the Act, road safety cess of ₹8,22,409.00 including fine remained un-realised.

On being pointed out in audit, District Transport Officer, Patna stated (January 2017) that demand notice would be issued. Further reply was awaited (January 2017).

This S O F is based on Para No-4(B) of IR No-220/2016-17 issued vide this office letter No.570-572 dated 03-02-2017.

Short realisation of trade certificate fees: ₹ 20.53 lakh

Section 39 of the Motor Vehicle (MV) Act, 1988 provides that no person shall drive any motor vehicle in any public place unless the vehicle is registered. Further, Rule 33 of the Central Motor Vehicles Rules, 1989 provides that for the purpose of the proviso to Section 39, a Motor Vehicles in the possession of a dealer shall be exempted from the necessity of registration subject to the condition that he obtains a trade certificate from the Registering Authority having jurisdiction in the area in which the dealer has his place of business. Under Rule 34, an application for the grant or renewal of a trade certificate shall be made in Form 16 and shall be accompanied by the appropriate fee (Motor Cycle/Invalid carriage Fifty Rupees for each vehicle; Others two hundred rupees for each vehicle) as specified in Rule 81, *ibid*.

Relea 35 ibid, further provides that on receipt of an application for the grant or renewal of a trace certificate in respect of vehicles; the Registering Authority may, if satisfied, that the applicant is a bona fide dealer and requires the certificates, specified in the application, issue to the applicant one or more certificates, as the case may be, in Form 17 and shall assign in respect of each certificate a trade Registration mark. Under Rule 37 such a trade certificate shall be in force for a period of 12 months from the date of issue or renewal thereof and shall be effective throughout India. Under Rule 39 (1) of The Central Motor Vehicles Rules, 1989 a trade registration mark and number shall not be used upon more than one vehicle at a time or upon any vehicle other than a vehicle bona fide in the possession of the dealer in the course of his business or any type of vehicle other than the one for which the trade certificate is issued. Rule 41 provides the purposes for which Motor Vehicle with trade certificate may be used.

The Hon'ble Patna High Court in Judgment (in CWJC No.3788 of 1995 (R)) also stated that the dealer is obliged to obtain a trade certificate in respect of all Motor Vehicles in his possession which do not require Registration.

During scrutiny of 'VAHAN' database in the office of the District Transport Officer, Patna for the period of account November 2015 to October 2016 we found (January 2017) that trade certificates were not being issued by the Registering Authority and the required fee as per provision of the Rule were not being collected in the transport office from the *bona fide* dealers of vehicle which was violation of Rules. During scrutiny of relevant records we observed that 168 trade certificates were granted to the vehicle sellers (authorized by the manufacturer/company), who deals in different class of vehicles. Out of 20 dealers, 18 cases have been checked/scrutinized and observed that these 18 dealers received 31398 vehicles (two wheelers and other vehicles) during the period between November 2015 and October 2016 and the Registering Authority issued only 168 trade certificate to the dealers. As a result of that trade certificate for 31230 vehicles were not issued hence, the department sustained loss in the shape of trade certificate fee to the tune of ₹ 20,53,350.00.

On being pointed out in audit, the District Transport Officer, Patna stated (January 2017) that the matter would be referred to the head quarter. Further reply was awaited (January 2017).

This S O F is based on Para No-6 of IR No-220/2016-17 issued vide this office letter No.570-572 dated 03-02-2017.



Non/short realisation of One Time Tax and penalty from three wheelers (commercial): ₹ 4.19 lakh

Under Section 5 &7 of Bihar Motor Vehicle Taxation (BMVT) Act, 1994 as amended by Bihar Finance Act, 8 of 2010 One Time Tax (OTT) of ₹ 7500.00 and ₹ 5000.00 for seven and four seated vehicles (excluding driver) respectively shall be levied from all three wheelers up to one year of age at the time of registration for a period of ten years from the date of first registration in the state. Provided that One Time Tax payable by three wheelers already registered shall be calculated after deducting the tax amount already paid. Further, no One Time Tax shall be payable if the vehicle has already paid more than ₹ 7500.00 & ₹ 5000.00 as Taxes.

Further provided that as per notification issued vide letter No-2/tax amendment-01/2013/1301 dated 02-04-2013 by the transport department Bihar State, under Bihar Finance, Act 2013; the rate was revised which was effective from 01-04-2013;

- (a) a One Time Tax of ₹ 9,000.00 shall be levied for 15 years for new registered vehicles for three wheelers with seating capacity not more than 4 persons (excluding driver). Or
- (i) a One Time Tax of ₹ 6,000.00 on all three wheelers up to one year of age at the time of registration for a period of 10 years from the date of first registration in the state:
- (ii) a One Time Tax of ₹ 6,000.00 for a period of 5 years on three wheelers which are more than ten years old.
- (b) a One Time Tax of ₹ 13,500.00 shall be levied for 15 years from new registered vehicles for three wheelers with seating capacity up to 7 persons (excluding driver). Or
- (i) a One Time Tax of ₹ 9,000.00 on all three wheelers up to one year of age at the time of registration for a period of 10 years from the date of first registration in the State.
- (ii) a One Time Tax of ₹ 9,000.00 for a period of 5 years on three wheelers which are more than ten years old.

Further, non payment of tax within due date attracts penalty ranging between 25 and 200 per cent of the tax due under Section 23 ibid read with Rule 4 (2) of Bihar Motor Vehicle Taxation (BMVT) Rule 1994.

During Scrutiny of owner table and road tax table of 'VAHAN' database in respect of three wheelers (commercial) of the office of the District Transport Officer, Patna for the period of account November 2015 to October 2016 we found (December 2016) that 3415 three wheelers (all checked) were registered between November 2015 and October 2016, out of which '2 were defaulter and the owners of these times wheelers (commercial) did not pay/short pay their One Time Tax at the prescribed rates. No action was taken by the concerned DTO and demand notices were also not issued for the realisation of dues. This omission resulted in non-realisation of One Time Tax of ₹4,18,500.00 including penalty.

On being pointed out in audit, the District Transport Officer, Patna stated (January 2017) that demand notice would be issued. Further reply was awaited (January 2017).

This S O F is based on Para No-7(A) of IR No-220/2016-17 issued vide this office letter No.570-572 dated 03-02-2017.

Non realisation of additional Registration fee for choice Number: ₹ 6.90 lakh

Governments of Bihar vide notification No-GSR 4 dated 13-06-2003 substituted Rule 64 of Bihar Motor Vehicles Taxation (BMVT) Rules 1992 with effect from 13-06-2003. As per sub-section 3 of the said notification if an owner of a vehicle applied for a preferred registration number out of the numbers incorporated in the said notification he shall pay additional fee of ₹ 5,000.00 to ₹ 25,000.00 as indicted against the numbers. Further a fee of ₹ 5,000.00 will also be chargeable if any particular or out of order registration number is preferred by a vehicle owner. An Office Order was issued by the Department on 28-07-2009 to issue registration number according to the sale invoice. For preferred registration number among available registration number to dealers it will be allotted after charging ₹ 5,000.00.

During scrutiny of Dealer Point Registration and 'VAHAN' database of the office of the District Transport Officer, Patna for the period of account November 2015 to October 2016 we found (January 2017) that 370 vehicles were registered during the period between November 2015 and December 2016, out of which 04 dealers (all checked) to whom registration mark were allotted under dealer point registration allotted 138 out of order registration number to the purchasers between November 2015 and December 2016 for which additional registration fees (choice fee) were not realised. The concerned DTO did not initiate any action to realise the fee from these dealers for issue of out of order registration number. This resulted in non realisation of choice fee of ₹ 6,90,000.00.

On being pointed out in audit, the District Transport Officer, Patna stated (January 2017) that demand notice would be issued. Further reply was awaited (January 2017).

This S O F is based on Para No-8 of IR No-220/2016-17 issued vide this office letter No.570-572 dated 03-02-2017.

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Statement of Fact

Non realisation of One Time Tax and penalty from Light Goods Vehicles: ₹ 3.93 lakh

Under the provision of Bihar Motor Vehicles Taxation Act, 1994 as amended by Finance Act, 2011 One Time Tax at the rate of ₹ 7700 for vehicles with gross vehicle weight Up to 1000 kgs and at the rate of ₹ 5500 per 1000 kgs of gross vehicle weight for vehicles above 1000 kgs and Up to 3000 kgs (w. e. f 1st April 2011) shall be levied at the time of registration of such vehicles. Further the earlier tax paid by such vehicles is to be deducted at the time of One Time Tax of such type of vehicles.

Further, in case of delay of payment exceeding 15 days penalty ranging between 25 per cent to 200 per cent of the tax due is leviable under Section 23 ibid, read with Rule 4 (2) of Bihar Motor Vehicles Taxation Rule, 1994.

During scrutiny of taxation data and tax clearance table of 'VAHAN' database in respect of Light Goods Vehicle of the office of the District Transport Officer, Patna for the period of account November 2015 to October 2016 we found (December 2016) that 2257 light goods vehicle (registered laden weight up to 3000 kgs) were registered between November 2015 and October 2016 (all checked), out of which 10 were defaulter and the owners of these vehicles did not pay their up to date One Time Tax at the prescribed rates. No action was taken by the office for the recovery of the outstanding tax. The concerned District Transport Officer did not raise demand notices against the defaulting vehicle owners. This omission resulted in non- realisation of One Time Tax ₹ 3,92,700.00 including penalty and the Government sustained loss of revenue.

On being pointed out in audit, the District Transport Officer, Patna stated (January 2017) that demand notice would be issued. Further reply was awaited (January 2017).

This S O F is based on Para No-10 of IR No-220/2016-17 issued vide this office letter No.570-572 dated 03-02-2017.